



Peer Reviewed

Title:

Reducing Ambulance Diversion at Hospital and Regional Levels: A Systematic Review of Insights from Simulation Models

Journal Issue:

[Western Journal of Emergency Medicine, 14\(5\)](#)

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Publication Date:

2013

Publication Info:

Western Journal of Emergency Medicine

Permalink:

<http://escholarship.org/uc/item/41g6m81s>

Acknowledgements:

This research was supported by Agency for Health Care Research and Quality training grant T32HS00028 to the Center for Primary Care and Outcomes Research, Stanford University (Dr. Delgado). Dr. Owens is supported by the Department of Veterans Affairs. We are grateful to Christopher Stalve, MLS for assistance with construction of the search strings and selection of the databases for the search.

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Keywords:

Ambulance diversion, ED crowding, simulation models, patient flow, operations research, Emergency Medicine

Local Identifier:

uciem_westjem_12788

Abstract:

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Methods: Data Sources: Systematic review of articles using MEDLINE, Inspec, Scopus. Additional studies identified through bibliography review, Google Scholar, and scientific conference proceedings. Study Selection: Only simulations modeling ambulance diversion as a result of ED crowding or inpatient capacity problems were included. Data extraction: Independent extraction by two authors using predefined data fields.

Results: We identified 5,116 potentially relevant records; 10 studies met inclusion criteria. In models that quantified the relationship between ED throughput times and diversion, diversion was found to only minimally improve ED waiting room times. Adding holding units for inpatient boarders and ED-based fast tracks, improving lab turnaround times, and smoothing elective surgery caseloads were found to reduce diversion considerably. While two models found a cooperative agreement between hospitals is necessary to prevent defensive diversion behavior by a hospital when a nearby hospital goes on diversion, one model found there may be more optimal solutions for reducing region wide wait times than a regional ban on diversion.

Conclusion: Smoothing elective surgery caseloads, adding ED fast tracks as well as holding units for inpatient boarders, improving ED lab turnaround times, and implementing regional cooperative agreements among hospitals. [West J Emerg Med. 2013;14(5):489-498.]

Supporting material:

Appendix

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Reducing Ambulance Diversion at Hospital and Regional Levels: Systemic Review of Insights from Simulation Models

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Supervising Section Editor: David E Slattery, MD

Submission history: Submitted June 11, 2012; Revision received December 22, 2012; Accepted March 25, 2013

Full text available through open access at http://escholarship.org/uc/uciem_westjem

DOI: 10.5811/westjem.2013.3.12788

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Conclusion: Smoothing elective surgery caseloads, adding ED fast tracks as well as holding units for inpatient boarders, improving ED lab turnaround times, and implementing regional cooperative agreements among hospitals are promising avenues for reducing diversion. [West J Emerg Med. 2013;14(5):489–498.]

INTRODUCTION

When emergency departments (ED) become crowded, incoming ambulances are sometimes diverted to other hospitals in an attempt to mitigate crowding. In 2003 45% of United States EDs reported being “on diversion” at some point within the year.¹ Ambulance diversion has been used

since the early 1990s.^{2,3} It has been linked to several negative consequences, such as prolonged transport times, delays in care, increased mortality, and lower hospital revenue.⁴⁻¹² In response, several efforts have been enacted to reduce ambulance diversion.¹²⁻¹⁴ For hospitals, strategies to reduce diversion include implementing ED and hospital patient-flow

improvements aimed at reducing ED crowding,¹⁵ the primary cause of ambulance diversion.^{16,17} These improvements include optimizing front end operations, such as patient triage, registration, and tracking.¹⁸ Additional improvement maneuvers include adopting hospital-wide full capacity protocols to expedite the transfer of admitted patients from the ED to inpatient units.¹⁹ At the regional level, strategies include policies to limit the time EDs are allowed to go on diversion¹³ and statewide bans on diversion, such as the one implemented in Massachusetts in 2009.²⁰

Despite efforts to prevent hospitals from diverting ambulances or preventing crowding altogether, questions remain about how to best reduce diversion without increasing ED crowding and how best to coordinate regional efforts to reduce diversion.²¹ Observational data analyses are useful in quantifying the association between ED crowding measures, such as ED patient length of stay or ED occupancy. However, these models are not well equipped to test the impact of multiple strategies to improve ED throughput and increase the ability to receive incoming ambulances.²² Simulation models, typically employed by industrial engineers and operations researchers, are better suited for testing multiple strategies and understanding the interplay – at least theoretically – in a system with multiple moving parts. In particular, these models can simulate the dynamic and interdependent relationships between hospital inpatient flow, ED flow, and ambulance diversion.²² A joint report by the Institute of Medicine and National Academy Engineering in 2005 highlighted the knowledge/awareness divide separating healthcare providers from operations researchers. The report states that bridging this gap is key to improving the quality and efficiency of health care.²³ Because simulation models are most often published in engineering journals, the useful knowledge gained may not be reaching the ED medical community.

The goal of this investigation was to perform a systematic review of published simulation model studies that: 1) quantify the tradeoff between ambulance diversion and ED throughput and wait times; 2) identify the predicted impact of patient flow interventions on reducing diversion; and 3) determine the optimal regional strategy for reducing diversion. Our overall goal was to use the results from multiple studies to provide insight in how to optimally reduce ambulance diversion at the hospital and regional level as well as to identify concomitant strategies that reduce the likelihood of increasing ED crowding.

METHODS

We conducted our systematic review and report our methods and results according to the Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) guidelines.²⁴

Study Eligibility Criteria

We used an *a priori* defined protocol to search the medical, engineering, and operations research literature for studies using simulation modeling techniques to study

ambulance diversion in relation to ED crowding and/or inpatient capacity problems published from 1966-2012. We defined simulation as the development of a mathematical or logical model of a system and the experimental manipulation of the model on a computer, based on the definition of Pritsker.²⁵ The description of these methods to study ED crowding has been previously described in the literature.²² In brief, queuing theory is the formal mathematical study of waiting. Discrete event simulation is used to analyze complex queuing systems that cannot be analyzed algebraically. Discrete event simulation assesses the consequences of multiple individual (i.e. discrete) events occurring over time.

We only included simulation models in which ambulance diversion was a consequence, cause, or method of alleviating ED crowding, or models in which ambulance diversion was a result of upstream causes of ED crowding related to patient flow in the hospital. Hospital flow issues could include such cases as decreased inpatient capacity to accept admitted patients from the ED. Finally, we only included models that have been published either in peer-reviewed journals or in peer-reviewed conference proceedings.

Information Sources

We identified studies by searching electronic databases and scanning reference lists of articles. We applied the search to Medline (1966-Present) and adapted for Inspec, accessed via Web of Knowledge, and Scopus. We used Google Scholar to search for any additional studies that have cited, or were similar, to each of the studies identified through our primary database searches. The search was last updated on February 28, 2012. We also searched the table of contents and abstracts of the Winter Simulation Conference, the Institute for Operations Research and Management Sciences (INFORMS) journals and conference proceedings, as these are important venues for the peer-reviewed publication of simulation models. We also searched the table of contents of the conference proceedings of the Society for Academic Emergency Medicine and the American College of Emergency Physicians.

Search

We recognized from the outset that ambulance diversion is one of the many consequences of ED and hospital crowding. Therefore, we devised our search strategy to identify all simulation studies of ED crowding, as well as simulation studies of hospital patient flow that include the ED in order to maximize our chances of identifying studies that investigate ambulance diversion. We present the full search strings for each of the databases (including Medical Subject Headings [MeSH] terms for Medline) in the Appendix.

Study Selection

One author (MKD) performed the database searches, exported the citations into Endnote X5 (Thomson Reuters,

Table 1. Overview of study designs.

Author, Year	Objective	Setting
Chockalingam, 2010	Develop a diversion control policy that optimizes patient care and revenue	Community hospital
Hagtvedt, 2009	Uncover methods by which hospitals in a metro area may cooperate to reduce diversion	Multiple hospitals in a metropolitan area
Kolb, 2008	Explore effect of proposed crowding solutions in isolation and combination on ED triage-to-bed times and ambulance diversion	Suburban, community hospital; 36 bed ED
Kolker, 2008	Identify maximum ED LOS limits that will result in significant reduction in or elimination of diversion; Identify max number of patients in waiting room that should not be exceeded in order to keep ED diversion <3%	Tertiary care hospital with 450 inpatient beds and 30 bed ED
Kolker, 2009	Determine maximum number of elective surgeries scheduled per day (surgical schedule smoothing) to reduce or even eliminate ED ambulance diversion due to a lack of ICU beds.	Tertiary care hospital with 450 inpatient beds and 30 bed ED
Nafarrate, 2010	Development of a simulation model for ED to study the impact of ambulance diversion policies based on (1) number of patients waiting (2) number of patients boarding and (3) number of inpatient beds available	Community hospital with 20 ED beds and 78 inpatient beds
Nafarrate, 2011	For multiple hospitals in an urban area, determine optimum combination of ambulance diversion policies ((1) no diversion; (2) diversion when ED occupancy >100%; (3) optimized diversion based on flexible thresholds and ambulance destination policies (1) nearest hospital; (2) least crowded hospital).	3 medium sized community hospitals in an urban area with average characteristics of U.S. EDs based on NHAMCS
Pines, 2011	Quantify the revenue effect of reducing ED boarding and ambulance diversion via various inpatient bed management policies	Urban, tertiary care hospital with 118,000 ED visits (22% admission rate) and 36,000 non-ED admissions
Ramirez, 2009	Analyze effect of various ambulance diversion thresholds on ED operations and LWBS rates	Community hospital with 40 ED beds
Storrow, 2008	Evaluate effect of decreasing lab turnaround time on ambulance diversion episodes, ED throughput and ED length of stay	Tertiary care hospital with 55,000 ED visits/year

LOS, length of stay; ICU, intensive care unit; LWBS, left without being seen; NHAMCS, National Hospital Ambulatory Medical Care Survey

Table 2. Studies quantifying the tradeoff between ambulance diversion and emergency department (ED) throughput/wait times.

Author, Year	Tradeoff	Implications
Kolker, 2008	Diversion reduced to <3% if: If achieve max ED LOS for both discharged and admitted patients <5 hours: If achieve max ED LOS for discharged patients <5 hours for discharges and <10 hours for admits; If achieve max ED LOS for discharged patients <6 hours for discharges and <6 hours for admits; If waiting room queue kept to <11 patients	Provides flexible throughput targets to reduce need for ambulance diversion.
Nafarrate, 2010	Ambulance diversion policies based on: number of patients in waiting room or number of patients boarding offer best balance of between accessibility of care and waiting time compared with policies based on number of inpatient beds available. For every percentage point increase in diversion status, average waiting time reduced by 2 minutes (based on number of patients in waiting room or patients boarding); If diversion based on number of inpatient beds, for every percentage point increase in diversion status, average waiting time only reduced by 0.5 minutes	Although effect on alleviating ED crowding is very small, the decision to go on diversion should only be made when the ED is at full capacity and there are significant number or patients in the waiting room or patients boarding for inpatient beds
Pines, 2011	1-hour reduction in mean boarding hours: Reduces medical diversion by 1.2 hours/day; trauma diversion by 0.7 hours/day	Provides additional quantitative evidence that the boarding of inpatients in ED leads to ambulance diversion.

LOS, length of stay

Table 3. Studies evaluating effect of emergency department (ED) patient flow interventions on reducing ambulance diversion.

Scenarios tested	Diversion threshold		Predicted effects	Implications
Kolb, 2008	100% ED beds full and number of waiting room patients >50% of ED beds	Baseline scenario: 56 diversion hours per month 1. Add ED holding area for boarding admitted patients 2. Add ED discharge lounge for patients without readily available ride home or who are awaiting ambulance back to skilled nursing facility 3. Add ED observation unit 4. Add ED holding area plus ED discharge lounge 5. Add ED holding area, ED discharge lounge, and ED observation unit	1. Diversion reduced 5-14% 2. Diversion reduced 6-14% 3. Diversion reduced <1% 4. Diversion reduced 18-24% 5. Diversion reduced 24%	Adding ED holding area and ED discharge lounge is expected to be an efficient way to reduce ED ambulance diversion
Ramirez, 2009	Different thresholds tested based on patients in waiting room	Baseline scenario: 30 bed ED (26 regular beds; 4 fast-track beds for low acuity patients). Diversion 7% of time. 1. Expand ED to 40 bed ED (32 regular beds; 8 fast-track beds)	1. Diversion reduced to 4% of time, primarily by increasing throughput of low acuity patients	Expansion of fast-track units can reduce diversion if decision to divert primarily based on number of patients in waiting room
Storrow, 2008	100% ED beds full for 30 mins and >10 patients in the waiting room	Baseline scenario: lab turnaround time 120 mins: Diversion 10.8 hours per day 1. Lab turnaround time 60 minutes 2. Lab turnaround time 20 minutes	1. Diversion 8.5 hours/day 2. Diversion 6.2 hours/day	In an urban, high volume tertiary hospital with high ambulance diversion rates, decreasing lab turnaround time by adopting more point of care testing is expected to reduce probability of ambulance diversion

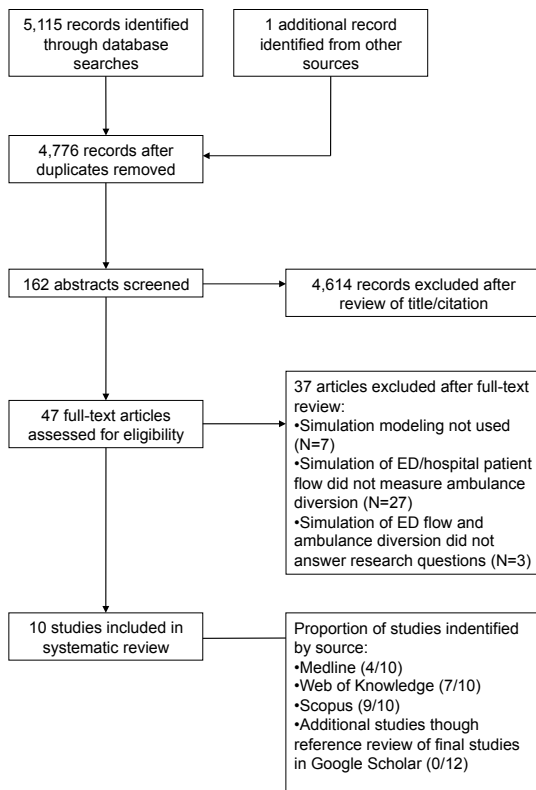


Figure. Flowchart of search.

New York, NY), excluded duplicate records, and excluded records that were clearly not relevant based on title and citation. Two reviewers (MKD, LJM) performed eligibility assessment of the potentially relevant remaining abstracts in an unblinded standardized manner. Disagreements between reviewers were resolved by consensus. If agreement could not be reached, it was planned a third author (GSZ) would decide.

Data Collection Process

We developed a data extraction form and pilot tested it on 5 randomly included studies, and refined it accordingly (See Appendix). One author (MKD) extracted the data items below from included studies and a second author (LJM) checked the extracted data. Disagreements were resolved by discussion, and if no agreement could be reached, a third author would decide.

Data Items

For each study, we summarized the study objective and setting. We then summarized the data from the studies into predefined evidence tables on: 1) the tradeoff between ambulance diversion and ED throughput and wait times; 2) the predicted impact of patient flow interventions on reducing diversion; and 3) optimal regional strategies for reducing diversion.

Table 4: Studies evaluating effect of dynamic bed management interventions on reducing ambulance diversion.

Author, Year	Diversion Threshold	Scenarios Tested	Predicted Effects	Implications
Chockalingam, 2010	ED and ICU at full capacity	<p><i>Baseline scenario:</i> status quo – no dynamic bed management.</p> <p><i>New scenario:</i> Hospital able to predict nearing a divert state in real-time with a simulation model and then able to activate an ED “surge unit” during ED crowding periods.</p>	<p>Hospital profit increased by \$50,000 over 1 month period with surge unit strategy; According to model, would need at least 2 extra nurses on call to staff surge unit.</p>	<p>Reducing diversion via an on-call ED surge unit may actually increase hospital profit by accommodating increased patient demand</p>
Kolker, 2009	ICU capacity 2 beds short of full capacity	<p><i>Baseline scenario:</i> mean 3.7 elective surgery cases/day that result in ICU admission (range 0-8). 11% of prehospital ambulance diversion due to “no ICU beds” (49 of 51 ICU beds filled)</p> <p><i>New scenarios:</i></p> <ol style="list-style-type: none"> Daily leveling of elective surgeries to not more than 4 elective cases/day requiring ICU admission Daily leveling of elective surgeries to no more than 5 elective cases/day requiring ICU admission AND no cases could be bumped more than 2 weeks Daily leveling of elective surgeries to no more than 5 elective cases/day requiring ICU admission AND no cases could be bumped more than 2 weeks AND elective cases that would require less than 24 hours of ICU care would be admitted to non-ICU beds 	<ol style="list-style-type: none"> Ambulance diversion due to “no ICU beds” reduced to 1.5%; but required bumping cases up to 2 months Ambulance diversion due to “no ICU beds” reduced to 8.5% Ambulance diversion due to “no ICU beds” reduced to 1% 	<p>Elective surgical schedule smoothing has the potential to reduce probability of ambulance diversion related to a lack of ICU bed availability. More dramatic effects seen when elective cases requiring less than 24 hours of ICU observation can be managed in non-ICU units.</p>
Pines, 2011	Empirically derived from calibration of model to observed data based on number of waiting room patients	<p><i>Baseline scenario:</i> status quo. 85 medical diversion hours per month (lost revenue=\$5,388/diversion hour; 66 trauma diversion hours per month (lost revenue=\$5,110/diversion hour).</p> <p><i>New scenarios:</i> For every 1-hour reduction in mean boarding hours, under the following hospital revenue projection scenarios:</p> <ol style="list-style-type: none"> Reduction in boarding hours accommodated without having to cancel elective admissions to meet increased admission demand from ED If the hospital is not always at capacity, only a portion of new ED demand would necessitate reductions of elective admissions (70 different dynamic policies tested). Best policy: when > 560 of the hospital’s 565 staffed beds become full (99% occupancy), 2-4 elective admissions would need to be cancelled per day (5% reduction) Each hour of increased ED demand has to be offset with an elimination of a patient-hour of elective admissions. 	<p>Medical diversion reduced by 1.2 hours/day; trauma diversion by 0.7 hours/day</p> <p>Hospital revenue projection:</p> <ol style="list-style-type: none"> Hospital revenue increases by \$3.5 million per year Hospital revenue increases by \$2.7 million per year; Hospital revenue decreases by \$3.1 million per year (from cancelling elective admissions) 	<p>With dynamic inpatient bed management policies, hospitals can absorb increased ED inpatient demand from reducing ED boarding associated ambulance diversion without having to cancel elective admissions (except at very high occupancies) or having to add extra inpatient beds.</p>

ED, emergency department; ICU, intensive care unit

RESULTS

Study Selection

We identified 10 studies for inclusion in the review (Table 1).^{26-34,38} The search of Medline, Inspec (Web of Knowledge), and Scopus produced 5,115 citations (Figure). After removing duplicates, we reviewed 4,776 unique citations. Of these, we discarded 4,614 records for not meeting inclusion criteria based on review of the title and citation, leaving 162 records for full abstract review. After abstract review, 47 citations possibly met criteria for inclusion and went on to full text review, of which we identified 10 meeting inclusion criteria. The most common reason for exclusion after full-text review was that the simulation model of ED flow did not specifically evaluate ambulance diversion (n=27). Three simulation studies of ED flow that examined ambulance diversion were excluded because they did not answer any of our 3 specific research questions.³⁵⁻³⁷ We found one additional study meeting inclusion criteria from reviewing the most recent proceedings of the Winter Simulation Conference.³¹ We did not find any additional studies after cross-referencing the identified studies in Google Scholar, or by searching the conference proceedings of INFORMS, the Society of Academic Emergency Medicine, or the American College of Emergency Physicians.

Study Characteristics

An overview of the characteristics and design of the

studies included for review is presented in Table 1. All but 2 studies simulated patient flow and ambulance diversion in single hospital settings. The other 2 studies evaluated ambulance diversion between 2-3 neighboring hospitals.^{27,31}

Studies Quantifying the Tradeoff between Ambulance Diversion and ED Throughput/Wait Times

Three studies quantified the relationship between increases in boarding time in the ED or ED length of stay and increases in ambulance diversion rates (Table 2). One study found that triggering ambulance diversion based on number of patients boarding or number of patients in the waiting room rather than based on inpatient bed availability offered the best balance between accessibility and wait times.³⁰ However, the projected magnitude of reduced wait times from activating ambulance diversion was relatively small. This study found that for every percentage point increase in diversion status, average waiting room time was reduced by only 2 minutes if the decision to divert was based on number of patients in waiting room or the number of patients boarding. If the decision to go on diversion is instead based on number of available inpatient beds (without regard to ED census), for every percentage point increase in diversion status, average waiting room time was only reduced by 0.5 minutes.³⁰

All studies found that reducing boarding time and ED length of stay was expected to reduce ambulance diversion.

Table 5: Studies evaluating effect of regional polices on reducing ambulance diversion.

Author, Year	Scenarios Tested	Results	Comment
Hagtvedt, 2009	<p><i>Baseline scenario:</i> No cooperative agreement between neighboring EDs</p> <p><i>Alternative scenarios:</i></p> <ol style="list-style-type: none"> Hospitals allowed to go on partial diversion Cooperative agreement with centralized agent (EMS agency) to route patients 	<ol style="list-style-type: none"> Equilibrium would be too fragile to operate in real-life; perverse economic incentives make partial diversion unfeasible Model shows that without binding cooperative scheme, system wide pre-emptive diversion will take place 	Queuing model assumes arrivals follow a fixed pattern. Doesn't account for distances between EDs, ED transfers.
Nafarrate, 2011	<p><i>Baseline scenario:</i> No cooperative agreement between neighboring EDs</p> <p><i>Alternative scenarios</i> tested through optimal combination of the two policies:</p> <p>Ambulance diversion polices: 1) Ban diversion; 2) Simple ambulance diversion: ambulance diversion when all beds in the ED are occupied; 3) optimized single factor ambulance diversion: threshold triggered for a particular state that offers best balance between wait times and time on diversion</p> <p>Ambulance destination policies: 1) Patient transported to nearest hospital; 2) Patient transported to least crowded hospital</p>	Optimized ambulance diversion was better than simple ambulance diversion which was better than banning diversion all together in terms of reducing overall non-value added time (transport time, waiting time, and boarding time) among patients treated in 3 hospitals. A policy of taking diverted patients to the least crowded hospital was better than taking patients to the nearest hospital.	Findings apply only to urban areas. No diversion best policy in rural areas (due to longer transport times).

ED, emergency department

For example, one study found that a 1-hour reduction of mean boarding hours in a trauma center was expected to reduce medical ambulance diversion by 1.2 hours/day and trauma diversion by 0.7 hours/day in an urban tertiary care hospital.³² One study identified various combinations ED throughput benchmarks by whether patients are admitted or discharged that would minimize time on ambulance diversion to less than 3%.²⁸

Studies Evaluating Effect of Patient Flow Interventions on Reducing Ambulance Diversion

Two studies examined ED-based patient flow interventions and their predicted effects on ambulance diversion, which would be triggered based on the ED reaching full capacity and the number of waiting room patients reaching a critical threshold (Table 3). Adding a fast track unit for low acuity patients³³ and adding a holding area to remove boarding patients from ED treatment spaces as well as discharge lounge for patient awaiting a ride home or to skilled nursing facilities³⁸ were predicted to each reducing diversion time by between 4-14%. Adding both a holding area and discharge lounge was expected to reduce diversion time by 18-24%.³⁸ Adding an ED observation unit was predicted to have little to no effect on reducing diversion time.³⁸ Finally, one study found that decreasing the average lab turnaround time from 120 minutes to 60 minutes would reduce the time the ED spent on diversion by at least 2 hours per day.³⁴

Three different studies evaluated the effect of dynamic bed management interventions on reducing ambulance diversion (Table 4). Two studies found cancellation of some elective admissions would reduce ambulance diversion.^{29,32} A simulation study of a tertiary care hospital found that smoothing of the elective surgery schedule to no more than 5 admissions per day expected to result in intensive care unit admission would reduce ambulance diversion.²⁹ A study of a university trauma center found that adopting a strategy that cancels 2-4 elective admissions as the hospital census reaches 5 beds short of capacity would reduce ambulance diversion and could actually increase hospital revenue by \$2.7 million per year.³² Another study found that using a simulation model to predict when the ED and hospital are soon to be over capacity in order to activate a “surge unit” could reduce diversion and increase hospital profits (by approximately \$600,000 per year).²⁶

Studies Evaluating Optimal Diversion Policy among Multiple Hospitals

Only 2 studies examined cooperative strategies between hospitals compared with no cooperative agreements to reduce ambulance diversion (Table 5). Both studies found that cooperative strategies among hospitals to reduce diversion were more effective than not having a cooperative strategy. One study provided quantitative evidence that without cooperative diversion strategies, hospitals are likely to go on

“pre-emptive” or “defensive” diversion.²⁷ The other study found that a cooperative strategy that allows some hospitals to go on ambulance diversion based on number of patients in waiting room and that diverted patients to go to the least crowded hospital would optimally reduce “non-value added wait times” more than a simple ban on diversion across hospitals.³¹ However, these findings only apply to urban areas where the distance between hospitals is small.

DISCUSSION

In this review of the medical, engineering, and operations research literature, we identified 10 simulation studies that advance the current understanding of the optimal strategies to reduce ambulance diversion. Overall, most simulations involved single EDs, which limits the generalizability of the predicted consequences of various scenarios and the outcome of ambulance diversion. However, there are a number of insights on reducing ambulance diversion that had not been elucidated in previous non-simulation studies on ambulance diversion that could be the starting point for future intervention and policy studies. The insights included: 1) the desired effect of reducing ED waiting room times by diverting ambulances is likely to be very small; 2) if diversion is used, making the decision to divert should be based on number of patients in the waiting room or number of ED boarders instead of just a lack of inpatient beds; 3) adding fast track units and holding units for ED boarders are likely to reduce ambulance diversion; and 4) some dynamic bed management strategies such as smoothing elective surgical admission caseloads could both reduce ambulance diversion and increase hospital revenue. The identified studies also confirm that cooperative strategies among the hospitals may be helpful in preventing “defensive” or “pre-emptive” diversion.^{12,39} “Defensive” diversion occurs when a hospital goes on diversion right after a neighboring hospital goes on diversion in order to ward off excessive ED demand from the patients that are being diverted from the neighboring hospital.³⁹

This is the first study to systematically review existing literature on simulation models of ambulance diversion with the goal of identifying insights into reducing diversion. One previous study published in the engineering literature examined simulation models on EDs in general.⁴⁰ However, this study focused on modeling techniques, data sources and collection methods, and patient classification and flows, and did not summarize the findings of these studies with regards to our focused research questions.⁴⁰ Previous reviews of ED crowding and ambulance diversion have been published in the medical literature, but these studies did not capture the contributions of simulation model studies.^{6,17}

These studies provide a starting point for testing various strategies at reducing diversion “in-vitro” while allowing for the predicted effect on patient flow and in some cases, hospital revenue. Because of the dynamic and inter-related nature of hospital and ED capacity on patient flow, these

types of predictions cannot readily be made with traditional observational and biomedical research methods.²² For example, a systematic review of the medical literature on ambulance diversion identified that there is no quantitative evidence that ambulance diversion actually relieves ED crowding or improves ED throughput times.⁶ We identified a simulation study of a community hospital ED which found that the effect of diversion on waiting room times is quite small (2 minute reduction for every percentage point increase of time on diversion).³⁰ If this finding can be confirmed in other simulation and observational studies, it is unlikely that the small decrease in waiting room times from ambulance diversion could outweigh the unintended consequences of prolonged transport times and possibly worse outcomes of diverted patients.^{6,7,10}

While it has been known that expanding hospital capacity by adding more inpatient beds could reduce diversion,⁴¹ it may not be easy for many hospitals to add new beds due to space and financial limitations and the hurdles of licensing newly added beds. On the other hand, we identified simulation models that evaluated various strategies to optimize currently available inpatient resources. Two studies found that dynamic management of elective admissions could reduce ambulance diversion,^{29,32} and one study found that this could be done in a way that increases hospital revenue.³²

These models also provide novel experimental insight into alternative methods for networks of hospitals to reduce ambulance diversion. One model found that a coordinated approach that allowed ambulance diversion to be triggered by the number of patients in the waiting room and that re-routed diverted patients to the least crowded ED would lead to the greatest improvement in patient throughput across all EDs.³¹ Although this makes intuitive sense, this arrangement would be difficult to implement in practice. It would require all participating EDs to share a common electronic dashboard displaying wait times and ED census. It would also require a central authority available at all times to coordinate the re-routing of ambulances to the least crowded hospitals. Furthermore, implementation of such a program would not put as much pressure on hospital administrators to address root causes of ambulance diversion, such as inpatient throughput and ED boarding, as would implementing a total ban on ambulance diversion. However, this optimized coordinated approach may appeal to regions that have implemented an ambulance diversion ban and are noticing that wait times are increasing despite best efforts to improve inpatient throughput.

LIMITATIONS

Our study has a number of limitations. First, the main limitation with this systematic review, as with any overview, is that study settings, patient populations, scenarios tested, and measurement of the outcome (ambulance diversion) varied across studies. Second, there are no published or

validated tools to assess the quality of simulation model studies as compared to the numerous tools available for observational and randomized control studies.^{42,43} Therefore, it is difficult to assess the quality of the studies included for our analysis. Third, one reviewer, as opposed to two or more, did the initial database search and exclusions. However, given the clear primary exclusion criteria, there is little reason to believe that this may have led to bias in the selection of studies. Fourth, 6 out of 10 studies included in our analysis were published in peer reviewed conference proceedings and not in the peer review literature.^{26, 27, 30, 31, 33, 38} However, the *Proceedings of the Winter Simulation Conference* is considered a top-tier publication venue in the field, and studies published in the proceedings are usually not submitted to peer review journals. We felt that excluding these studies would exclude a significant body of work related to this topic. Future publication of simulation models in the medical literature would likely increase the perceived reliability of these results among the ED medical community. Finally, the studies included in this review are all simulation studies. The results of these simulation models need to be confirmed in real world settings.

CONCLUSION

In summary, smoothing elective surgery caseloads, adding ED fast tracks as well as holding units for inpatient boarders, improving ED lab turnaround times, and implementing regional cooperative agreements among hospitals are promising avenues for reducing diversion. Using ambulance diversion to alleviate ED crowding is expected to only have a minimal effect on reducing ED wait times. However, if diversion is used to try to temporarily alleviate ED crowding, this decision should be based on the number of patients in the waiting room or number of admitted patients boarding rather than a lack of available inpatient beds alone. More simulation research is especially needed to project the effects of implementing ambulance diversion bans on ED throughput times and hospital revenues.

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Conflicts of Interest: By the WestJEM article submission agreement, all authors are required to disclose all affiliations, funding sources and financial or management relationships that could be perceived as potential sources of bias. The authors disclosed none.

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